Stephen M. Kohn

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# Lessons from the Danske Bank Case: Effective Transnational Whistleblowing

2020 ACFE Conference Europe April 6, 2020





"Going after waste, fraud, and abuse without whistleblowers is about as useful as harvesting acres of corn with a pair of rusty old scissors"

Senator Charles Grassley, Chairman of Senate Judiciary Committee, speech given on National
Whistleblower Day (July 30, 2018) --- Watch the <u>Video</u> --- Read the <u>Speech</u>

#### The whistleblower wrote in his first disclosure:

"[A] customer . . . filed false financial accounts."

"'[T]he bank knowingly continued to deal with a company that had committed a crime.'"

"'The bank continued dealing with [a] company even after it had committed another crime by submitting amended false accounts."

-Bruun & Hjejle, "Report on the Non-Resident Portfolio at Danske Bank's Estonian Branch" (Sept. 19, 2018)



The whistleblower reported to management that one of the suspicious accounts "'apparently . . . included the Putin family and the FSB', that is the Russian Federal Security Service)."

> —Bruun & Hjejle, "Report on the Non-Resident Portfolio at Danske Bank's Estonian Branch" (Sept. 19, 2018)



"[M]ajor deficiencies in controls and governance made it possible to use Danske Bank's branch in Estonia for criminal activities such as money laundering."

> —Bruun & Hjejle, "Report on the Non-Resident Portfolio at Danske Bank's Estonian Branch" (Sept. 19, 2018)

"[T]he allegations brought forward by the whistleblower were not properly investigated."

#### Danske

Bank

-Bruun & Hjejle, "Report on the Non-Resident Portfolio at Danske Bank's Estonian Branch" (Sept. 19, 2018)



# "There was no reporting to authorities."

—Bruun & Hjejle, "Report on the Non-Resident Portfolio at Danske Bank's Estonian Branch" (Sept. 19, 2018)



"It was a whistleblower . . . that made [the Bank] realize that AML procedures . . . had been manifestly insufficient and inadequate and that all three lines of defense . . . had failed."

—Bruun & Hjejle, "Report on the Non-Resident Portfolio at Danske Bank's Estonian Branch" (Sept. 19, 2018) After the Bank failed to take corrective action, the whistleblower voluntarily resigned for ethical reasons. His identity was eventually leaked to the news media in violation of law.





# The Problem Facing Fraud Detection

"Honest behavior is not rewarded . . . Given [the] costs [of whistleblowing] the surprising part is not that most employees do not talk, it is that some talk at all."

— Alexander Dyck, et al., "<u>Who Blows the Whistle on Corporate Fraud</u>?" The University of Chicago Booth School of Business Working Paper No. 08-22 (2009).

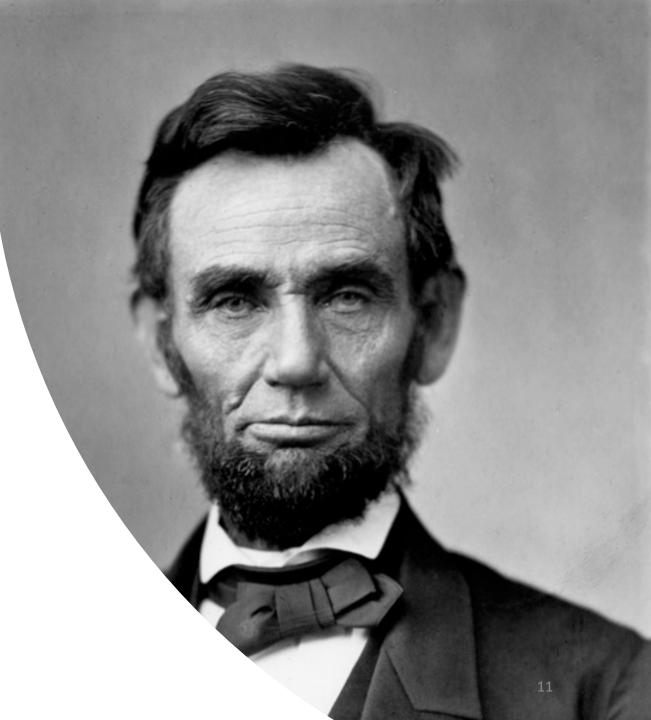
How to Stop the Next Danske Bank Scandal:

Qui Tam - "The Lincoln Law"

On March 2, 1863, President Abraham Lincoln signed the original whistleblower <u>qui</u> <u>tam reward law</u>, the False Claims Act ("FCA"), targeting fraud in government contracting.

It was modernized in 1986.

The FCA incentivizes reporting and is the model for all current whistleblower reward laws.





## The Framework for <u>qui tam and Reward</u> <u>Laws</u>

Initial disclosures are filed with the agency responsible for enforcing the whistleblower law. FCA claims are initially filed under "seal" in federal court

Emphasis is on the quality of the information, not on a whistleblower's employment discrimination case.

Whistleblowers who provide original information that leads to a successful enforcement action are entitled to a **mandatory reward** under the modern reward laws of between 10-30% of the collected proceeds triggered by their disclosures.

Mandatory rewards available under the <u>False Claims Act</u>, <u>Dodd-Frank</u> <u>Act</u>, <u>Tax and Money Laundering</u>, <u>Foreign Corrupt Practices Act</u>, <u>Securities and Exchange Act and Commodity Exchange Act</u>.

#### False Claims Act | 31 U.S.C. § 3729-3732

Rewards for reporting fraud in government contracting, procurement or failure to pay mandatory fees, including customs violations.

Foreign Corrupt Practices Act |

Rewards to whistleblowers who provide original

15 U.S.C. §§ 78m, 78dd, 78ff

Securities and Exchange Act I

information to the SEC which leads to the

recovery of monetary sanctions which exceed

information about bribes paid to foreign

government officials.

\$1 million.

33 U.S.C. § 1908(a)

Rewards to individuals who provide



# Act to Prevent Pollution from Ships I 33 U.S.C. § 1908(a)

Permits federal courts to grant rewards to whistleblowers whose disclosure pollution on the high seas

#### Fish and Wildlife Improvement Act l 16 U.S.C. § 7421(c)(3)

Rewards for reporting violations of any wildlife protection laws enforced by the U.S. Fish and Wildlife Service or the National Marine Fisheries Service. Rewards can be paid for information prior to a prosecution.

#### Endangered Species Act | 15 U.S.C. § 78u-6 and Lacey Act Act | 16 U.S.C. § 3375(d)

Permits the Departments of Agriculture, Commerce, Interior, and Treasury to reward whistleblowers who disclose violations of the Endangered Species Act.

#### Internal Revenue Act | 26 U.S.C. § 7623

Rewards to IRS whistleblowers who report tax frauds and underpayments of taxes. Covers all laws investigated by the IRS, including international money laundering.



(<sup>\$</sup>)

#### Commodity Exchange Act | 7 U.S.C. § 26

Rewards to qualified persons who provide information concerning violations of the Commodities laws,, including violations of money laundering laws.









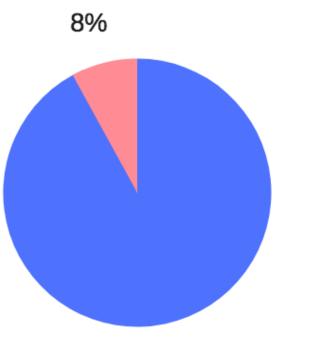
The False Claims Act whistleblower law is "the most powerful tool the American people have to protect the government from fraud."

— Former Assistant Attorney General Stuart Delery - <u>Remarks</u> at American Bar Association's 10th National Institute on the Civil False Claims Act and Qui Tam Enforcement (2014)



#### A Whistleblower Program Delivers Significant Benefits

- In FY 2017, the U.S government recovered over \$3.7 billion through its civil fraud program.
- Whistleblowers were directly responsible for reporting of over \$3.4 billion of these recoveries.
- Whistleblowers were the source of the detection of 91.8% of all civil fraud recovered in FY 2017.



Non-WB

#### WHISTLEBLOWERS 92%

In 2017, of the \$3.4 billion recovered through the FCA and as a result of whistleblower assistance, \$392 million (11.5%) was awarded to whistleblowers.

#### FALSE CLAIMS ACT FRAUD STATISTICS OVERVIEW FY 1986 - FY 2017

Page: 2 of 2 12/19/2017

#### FRAUD STATISTICS - OVERVIEW October 1, 1986 - September 30, 2017 Civil Division, U.S. Department of Justice

|       | NEW MA     | TTERS 1 |                |  | SETTLEMENTS AND JUDGME | ENTS <sub>2</sub> |                               | RELATOR SHARE AWARDS 3                                 |                        |               |
|-------|------------|---------|----------------|--|------------------------|-------------------|-------------------------------|--|------------------------|---------------|
| FY    | NON<br>QUI | QUI TAM | NON<br>QUI TAM | QUI TAM  |                        |                   | TOTAL                         |  |                        |               |
|       | TAM        |         | TOTAL          | WHERE U.S.<br>INTERVENED<br>OR<br>OTHERWISE<br>PURSUED | WHERE U.S.<br>DECLINED | TOTAL             | QUI TAM<br>AND<br>NON QUI TAM | WHERE U.S.<br>INTERVENED<br>OR<br>OTHERWISE<br>PURSUED | WHERE U.S.<br>DECLINED | TOTAL         |
| 2008  | 161        | 379     | 312,193,480    | 1,045,582,229  | 12,678,936             | 1,058,261,165     | 1,370,454,645                 | 201,682,144  | 2,997,615              | 204,679,759   |
| 2009  | 132        | 433     | 469,334,681    | 1,963,356,256  | 33,776,480             | 1,997,132,735     | 2,466,467,417                 | 249,567,135  | 9,684,147              | 259,251,282   |
| 2010  | 140        | 576     | 647,383,493    | 2,280,378,123  | 109,778,613            | 2,390,156,737     | 3,037,540,230                 | 370,856,551  | 30,915,991             | 401,772,542   |
| 2011  | 125        | 634     | 241,365,995    | 2,648,552,414  | 173,888,703            | 2,822,441,117     | 3,063,807,112                 | 510,875,463  | 49,041,606             | 559,917,069   |
| 2012  | 144        | 652     | 1,608,112,862  | 3,344,478,500  | 45,248,343             | 3,389,726,844     | 4,997,839,706                 | 436,125,743  | 12,711,743             | 448,837,485   |
| 2013  | 101        | 756     | 169,126,772    | 2,868,519,362  | 127,348,056            | 2,995,867,418     | 3,164,994,190                 | 528,312,018  | 30,449,937             | 558,761,955   |
| 2014  | 98         | 715     | 1,676,564,226  | 4,386,325,409  | 81,378,451             | 4,467,703,859     | 6,144,268,085                 | 696,768,578  | 14,868,000             | 711,636,578   |
| 2015  | 111        | 639     | 732,432,286    | 1,896,482,996  | 512,357,184            | 2,408,840,181     | 3,141,272,467                 | 344,083,870  | 137,955,425            | 482,039,295   |
| 2016  | 147        | 706     | 1,856,329,432  | 2,815,841,067  | 106,098,069            | 2,921,939,136     | 4,778,268,567                 | 497,141,013  | 29,658,600             | 526,799,613   |
| 2017  | 125        | 674     | 265,583,089    | 3,011,269,763  | 425,767,335            | 3,437,037,099     | 3,702,620,187                 | 349,365,587  | 43,593,801             | 392,959,388   |
| TOTAL | 5,020      | 11,980  | 15,614,096,744 | 38,493,281,288   | 2,056,363,980          | 40,549,645,268    | 56,163,742,012                | 6,152,769,671  | 432,222,541            | 6,584,992,211 |

| Page: 1 of 2<br>12/19/2017 |
|----------------------------|
|                            |

FRAUD STATISTICS - OVERVIEW October 1, 1986 - September 30, 2017 Civil Division, U.S. Department of Justice

|      | NEW M             | ATTERS 1 | SETTLEMENTS AND JUDGMENTS 2 |  |                        |               |                               | REL                              | ATOR SHARE AWARDS 3    |           |
|------|-------------------|----------|-----------------------------|--|------------------------|---------------|-------------------------------|----------------------------------|------------------------|-----------|
| FY   | NON<br>QUI<br>TAM | QUI TAM  | NON<br>QUI TAM              | QUI TAM  |                        |               | TOTAL                         | WHERE U.S.                       |                        |           |
|      |                   |          | TOTAL                       | WHERE U.S.<br>INTERVENED<br>OR<br>OTHERWISE<br>PURSUED | WHERE U.S.<br>DECLINED | TOTAL         | QUI TAM<br>AND<br>NON QUI TAM | OR<br>OR<br>OTHERWISE<br>PURSUED | WHERE U.S.<br>DECLINED | TOTAL     |
| 1987 | 343               | 30       | 86,479,949                  | 0  | 0                      | 0             | 86,479,949                    | 0                                | 0                      |           |
| 1988 | 210               | 43       | 173,287,663                 | 2,309,354  | 33,750                 | 2,343,104     | 175,630,767                   | 88,750                           | 8,438                  | 97,1      |
| 1989 | 224               | 87       | 197,202,180                 | 15,111,719   | 1,681                  | 15,113,400    | 212,315,580                   | 1,446,770                        | 200                    | 1,446,9   |
| 1990 | 243               | 72       | 189,564,367                 | 40,483,367   | 75,000                 | 40,558,367    | 230,122,734                   | 6,590,936                        | 20,670                 | 6,611,6   |
| 1991 | 234               | 84       | 270,530,467                 | 70,384,431   | 69,500                 | 70,453,931    | 340,984,398                   | 10,667,537                       | 18,750                 | 10,686,2  |
| 1992 | 285               | 114      | 137,958,206                 | 133,949,447  | 994,456                | 134,943,903   | 272,902,109                   | 24,121,648                       | 259,784                | 24,381,4  |
| 1993 | 304               | 138      | 181,945,576                 | 183,643,787  | 6,603,000              | 190,246,787   | 372,192,363                   | 27,576,235                       | 1,766,902              | 29,343,1  |
| 1994 | 280               | 216      | 706,022,897                 | 379,018,205  | 2,822,323              | 381,840,528   | 1,087,863,425                 | 69,453,350                       | 838,897                | 70,292,2  |
| 1995 | 233               | 269      | 269,989,642                 | 239,024,292  | 1,635,000              | 240,659,292   | 510,648,934                   | 45,162,296                       | 465,800                | 45,628,0  |
| 1996 | 185               | 340      | 247,357,271                 | 124,361,203  | 13,522,433             | 137,883,636   | 385,240,908                   | 22,119,619                       | 3,731,978              | 25,851,5  |
| 1997 | 186               | 547      | 465,568,061                 | 621,919,274  | 6,021,200              | 627,940,474   | 1,093,508,535                 | 65,857,419                       | 1,658,485              | 67,515,9  |
| 1998 | 120               | 468      | 151,435,794                 | 438,834,846  | 30,248,075             | 469,082,921   | 620,518,715                   | 70,264,372                       | 8,486,645              | 78,751,0  |
| 1999 | 140               | 493      | 195,390,485                 | 492,924,785  | 5,067,503              | 497,992,288   | 693,382,773                   | 63,018,064                       | 1,374,487              | 64,392,5  |
| 2000 | 95                | 363      | 367,887,197                 | 1,208,370,688  | 1,688,957              | 1,210,059,645 | 1,577,946,841                 | 183,679,377                      | 375,143                | 184,054,5 |
| 2001 | 85                | 311      | 494,496,974                 | 1,215,525,916  | 128,587,151            | 1,344,113,067 | 1,838,610,042                 | 187,590,470                      | 30,701,881             | 218,292,3 |
| 2002 | 61                | 319      | 119,598,292                 | 1,078,174,023  | 25,786,140             | 1,103,960,162 | 1,223,558,454                 | 161,377,822                      | 4,582,319              | 165,960,1 |
| 2003 | 92                | 334      | 711,098,299                 | 1,534,862,352  | 5,185,911              | 1,540,048,263 | 2,251,146,563                 | 337,307,857                      | 1,382,741              | 338,690,5 |
| 2004 | 111               | 432      | 115,656,023                 | 561,717,502  | 9,261,879              | 570,979,382   | 686,635,404                   | 110,224,220                      | 2,376,128              | 112,600,3 |
| 2005 | 105               | 406      | 276,914,983                 | 1,149,047,524  | 7,481,593              | 1,156,529,117 | 1,433,444,099                 | 168,580,543                      | 2,031,695              | 170,612,2 |
| 2006 | 71                | 385      | 1,712,459,257               | 1,491,105,499  | 22,711,363             | 1,513,816,862 | 3,226,276,119                 | 219,976,072                      | 5,647,836              | 225,623,9 |
| 2007 | 129               | 365      | 564,826,844                 | 1,251,726,955  | 160,246,894            | 1,411,973,849 | 1,976,800,693                 | 192,888,212                      | 4,616,899              | 197,505,1 |

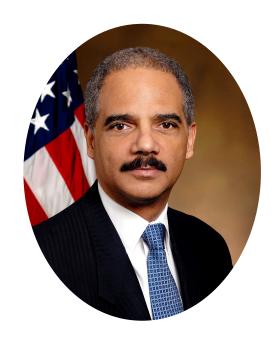
# Rewards paid to whistleblowers

# Sanctions from

whistleblower cases

| 2017  | 125   | 674    | 265,583,089    | 3,011,269,763  | 425,767,335   | 3,437,037,09  | 3,702,620,187  | 349,365,587   | 43,593,801  | 392,959,3   | 88  |
|-------|-------|--------|----------------|----------------|---------------|---------------|----------------|---------------|-------------|-------------|-----|
| TOTAL | 5,020 | 11,980 | 15,614,096,744 | 38,493,281,288 | 2,056,363,980 | 40,549,645,26 | 56,163,742,012 | 6,152,769,671 | 432,222,541 | 6,584,992,2 | 211 |
|       |       |        |                |                |               |               |                |               |             |             |     |





"[T]he False Claims Act has provided ordinary Americans with essential tools to combat fraud . . . their impact has been nothing short of profound."

 Former Attorney General Eric Holder, U.S. Department of Justice, <u>remarks at the</u> <u>25th anniversary of the False Claims Act</u> (January 31, 2012).

# INTERNATIONAL APPLICATIONS OF U.S. WHISTLEBLOWER REWARD LAWS

# False Claims Act / Qui Tam

Numerous foreign companies have been sanctioned under the False Claims Act

- Toyo Ink (Japan) \$45 million
- Infosys Technologies (India) \$34 million
- Royal Dutch Shell (Netherlands) \$110 million
- BNP Paribas (France) \$80 million
- Ranbaxy Laboratories (India) \$150 million
- GlaxoSmithKline (Great Britain) \$750 million
- Deutsche Bank (Germany) \$202 million



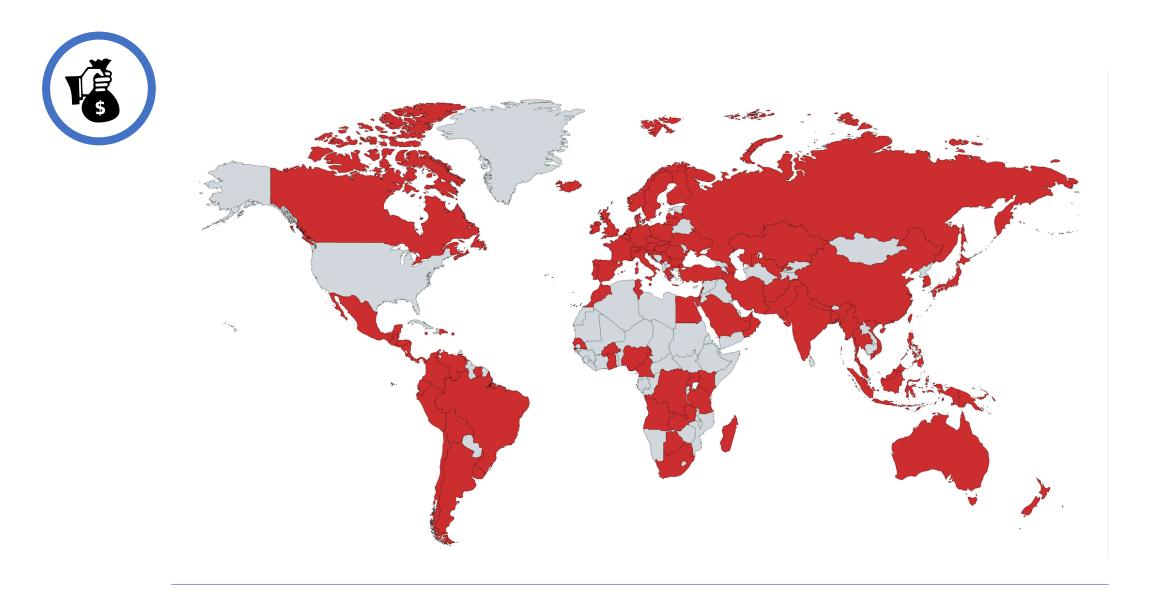


## Foreign Corrupt Practices Act (FCPA)

- Since 2011, 2,655 whistleblowers from 113 countries outside the U.S. have filed claims under the Foreign Corrupt Practices Act whistleblower reward provision.
- Over \$40 million has been paid to non-U.S. citizens by the SEC and the Commodity Futures Trading Commission



The FCPA is often known as the law used to prosecute bribes paid abroad.



International Tips Received by U.S. Securities and Exchange Commission, 2011 - 2020





"... it makes no difference whether ... the claimant was a foreign national, the claimant resides overseas, the information was submitted from overseas, or the misconduct comprising the U.S. securities law violation occurred entirely overseas."

Kevin M. O'Neill, Deputy Secretary, Securities and Exchange Commission, <u>Order</u>
Determining Whistleblower Award Claim





"Whistleblowers, whether they are located in the U.S. or abroad, provide a valuable service to investors and help us stop wrongdoing... This award recognizes the continued, important assistance provided by the whistleblower throughout the course of the investigation."

 Jane Norberg, Chief of the Office of the Whistleblower, Securities and Exchange Commission, <u>Press Release</u> on award to overseas whistleblower





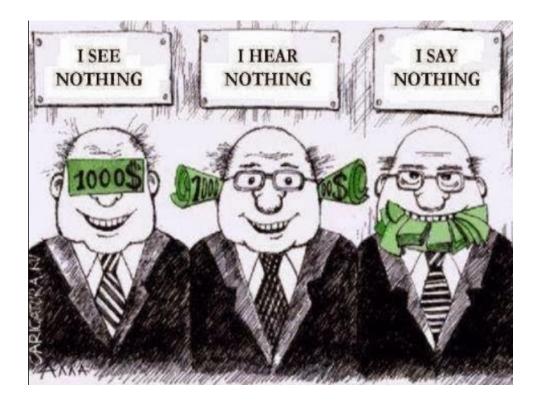
The SEC "whistleblower program . . . has rapidly become a tremendously effective force-multiplier, generating high quality tips, and in some cases virtual blueprints laying out an entire enterprise, directing us to the heart of the alleged fraud."

 — Chairman Mary Jo White, Securities and Exchange Commission, <u>Remarks at the</u> <u>Securities Enforcement Forum</u>, Washington DC (October 2013)

# Example of FCPA Cases for which SEC Whistleblowers are Eligible for Rewards

- <u>Petroleo Brasileiro</u> (Brazil based company) —\$1.78 billion
- <u>Quad/Graphics</u> (Bribes paid in Peru and China) \$10 million sanction
- Telefonica Brasil (World Cup bribery) \$4.125 million
- Fresenius Medical (German based company) \$231 million
- <u>Sanofi</u> (corrupt payments in Kazakhstan and Middle East) \$25 million
- <u>Credit Suisse</u> (Swiss based company corrupt payments in Asia-Pacific) \$77 million
- Telia (Sweden-based company; bribery in Uzbekistan) \$965 million
- <u>SOM</u> (Chilean based company) \$30 million
- **<u>Biomet</u>** (Polish based company) \$30 million





# Foreign Corrupt Practices Act 15 U.S.C. §§ 78m, 78dd, 78ff

The FCPA prohibits publicly-traded corporations, both U.S. and international, from paying bribes to foreign officials and mandates proper financial recordkeeping.

U.S. person includes companies traded on international stock exchanges that permit U.S. citizen to invest through ADRs

The FCPA established U.S. jurisdiction for bribes paid in foreign countries by foreign nationals to foreign government officials.

FCPA whistleblowers can obtain financial rewards even if bribes are paid in a foreign country and the whistleblower is a foreign national.

# International Scope of the Commodity Exchange Act's Whistleblowers Reward Law

The Commodity Exchange Act covers must companies that participate in the international commodity markets and is not limited to publicly traded corporations. Some of the international companies sanctioned by the Commodity Futures Trading Commission which rewards are eligible are:

- <u>Société General</u>
- <u>Commerzank AG</u>
- Statoil ASA
- JSC VTB Banks
- Weidong Ge



# Commodities Future Trading Commission

- In 2018, the first foreign whistleblower was awarded under the CFTC rewards program.
- Total awards in FY 2018 were over \$75 million.





# **IRS Whistleblower Law**

- Tax whistleblowers were paid \$778 million in awards between <u>FY 2012 to FY 2018</u>.
- Whistleblowers were the critical source of information on policing offshore Swiss banking violations.
- Every known U.S. secret Swiss bank account was closed. Over \$16 billion was directly recovered in fines and penalties. 50,000 U.S. taxpayers entered the voluntary disclosure program.
- 2018 amendment to the IRS whistleblower law covers international money laundering cases investigated by IRS criminal unit.





## IRS/Tax/Bank Secrecy-FBAR Whistleblower Law

"The IRS's serious efforts to combat offshore tax evasion... [were] brought to our attention... by whistleblowers..."

— John A. Koskinen, Commissioner of the IRS, <u>Remarks</u> before the U.S. Council for International Business-OECD International Tax Conference



# International Application of IRS Whistleblower Law

| NUMBER | BANK NAME   | DATE    | PRESS RELEASE | NPA and Attachments  |  |
|--------|---|---------|---------------|--|--|
| 1      | BSI SA  | 3/30/15 | Press Release | NPA and SOF (176.16 KB)<br>Statement of Facts (209.47 KB)<br>Board Resolution (64.37 KB) |  |
| 2      | Vadian Bank AG  | 5/8/15  | Press Release | NPA and SOF (406.6 KB)   |  |
| 3      | Finter Bank Zurich                                    | 5/15/15 | Press Release | NPA and SOF (24.14 MB)   |  |
| 4      | Société Générale Private<br>Banking (Lugano-Svizzera) | 5/28/15 | Press Release | NPA and SOF (403.13 KB)  |  |
| 5      | MediBank AG   | 5/28/15 | Press Release | NPA and SOF (315.33 KB)  |  |
| 6      | LBBW (Schweiz) AG                                     | 5/28/15 | Press Release | NPA and SOF (338.89 KB)  |  |
| 7      | Scobag Privatbank AG                                  | 5/28/15 | Press Release | NPA and SOF (396.38 KB)  |  |
| 8      | Rothschild Bank AG                                    | 6/3/15  | Press Release | NPA and SOF (444.58 KB)  |  |
| 9      | Banca Credinvest SA                                   | 6/3/15  | Press Release | NPA and SOF (506.47 KB)  |  |
| 10     | Société Générale Private<br>Banking (Suisse) SA       | 6/9/15  | Press Release | NPA and SOF (433.58 KB)  |  |
| 11     | Berner Kantonalbank AG                                | 6/9/15  | Press Release | NPA and SOF (411.23 KB)  |  |
| 12     | Bank Linth LLB AG                                     | 6/19/15 | Press Release | NPA and SOF (566.31 KB)  |  |
| 13     | Bank Sparhafen Zurich AG                              | 6/19/15 | Press Release | NPA and SOF (439.96 KB)  |  |
| 14     | Ersparniskasse Schaffhausen<br>AG                     | 6/26/15 | Press Release | NPA and SOF (3.16 MB)  |  |
| 15     | Privatbank Von Graffenried AG                         | 7/2/15  | Press Release | NPA and SOF (5.13 MB)  |  |

NON-PROSECUTION AGREEMENTS EXECUTED UNDER THE SWISS BANK PROGRAM

— DOJ Swiss Bank Program



| 16 | Banque Pasche SA  | 7/9/15   | Press Release | NPA and SOF (4.05 MB)   |
|----|---|----------|---------------|-------------------------|
|    | ARVEST Privatbank AG  |          | Press Release | NPA and SOF (3.84 MB)   |
| 17 |   | 7/9/15   |               |                         |
| 18 | Mercantil Bank (Schweiz) AG                                       | 7/16/15  | Press Release | NPA and SOF (336.05 KB) |
| 19 | Banque Cantonale<br>Neuchâteloise                                 | 7/16/15  | Press Release | NPA and SOF (353.24 KB) |
| 20 | Nidwaldner Kantonalbank   | 7/16/15  | Press Release | NPA and SOF (383.84 KB  |
| 21 | SB Saanen Bank AG   | 7/23/15  | Press Release | NPA and SOF (4.14 MB)   |
| 22 | Privatbank Bellerive AG   | 7/23/15  | Press Release | NPA and SOF (3.19 MB)   |
| 23 | PKB Privatbank AG   | 7/30/15  | Press Release | NPA and SOF (3.19 MB)   |
| 24 | Falcon Private Bank AG  | 7/30/15  | Press Release | NPA and SOF (3.97 MB)   |
| 25 | Credito Privato Commerciale in<br>liquidazione SA                 | 7/30/15  | Press Release | NPA and SOF (2.24 MB)   |
| 26 | Bank EKI Genossenschaft   | 8/3/15   | Press Release | NPA and SOF (5.59 MB)   |
| 27 | Privatbank Reichmuth & Co.  | 8/6/15   | Press Release | NPA and SOF (3.49 MB)   |
| 28 | Banque Cantonale du Jura SA                                       | 8/6/15   | Press Release | NPA and SOF (4.57 MB)   |
| 29 | Banca Intermobiliare di<br>Investimenti e Gestioni (Suisse)<br>SA | 8/6/15   | Press Release | NPA and SOF (3.62 MB)   |
| 30 | Bank Zweiplus Ag  | 8/20/15  | Press Release | NPA and SOF (3.37 MB)   |
| 31 | Banca dello Stato del Cantone<br>Ticino                           | 8/20/15  | Press Release | NPA and SOF (3.88 MB)   |
| 32 | Hypothekarbank Lenzburg AG  | 8/27/15  | Press Release | NPA and SOF (392.71 KB) |
| 33 | Schroder & Co. Bank AG  | 9/3/15   | Press Release | NPA and SOF (4.04 MB)   |
| 34 | Valiant Bank AG   | 9/10/15  | Press Release | NPA and SOF (13.3 MB)   |
| 35 | Bank La Roche & Co AG   | 9/15/15  | Press Release | NPA and SOF (344.31 KB) |
| 36 | St. Galler Kantonalbank AG  | 9/17/15  | Press Release | NPA and SOF (1.49 MB)   |
| 37 | E. Gutzwiller & Cie, Banquiers                                    | 9/17/15  | Press Release | NPA and SOF (2.28 MB)   |
| 38 | Migros Bank AG  | 9/25/15  | Press Release | NPA and SOF (503.35 KB) |
| 39 | Graubündner Kantonalbank  | 9/25/15  | Press Release | NPA and SOF (390.52 KB) |
| 40 | BHF-Bank (Schweiz) AG   | 10/1/15  | Press Release | NPA and SOF (2.44 MB)   |
| 41 | Schaffhauser Kantonalbank   | 10/8/15  | Press Release | NPA and SOF (897.82 KB) |
| 42 | BBVA Suiza S.A.   | 10/16/15 | Press Release | NPA and SOF (2.74 MB)   |
| 43 | Piguet Galland & Cie SA   | 10/23/15 | Press Release | NPA and SOF (2.79 MB)   |
| 44 | Luzerner Kantonalbank AG  | 10/29/15 | Press Release | NPA and SOF (391.78 KB) |
| 45 | Habib Bank AG Zurich (HBZ)  | 10/29/15 | Press Release | NPA and SOF (509.23 KB) |
| 46 | Banque Heritage S.A.  | 10/29/15 | Press Release | NPA and SOF (352.61 KB) |
| 47 | Hyposwiss Private Bank Genève<br>S.A.                             | 10/29/15 | Press Release | NPA and SOF (425.12 KB) |
| 48 | Banque Bonhôte & Cie SA   | 11/3/15  | Press Release | NPA and SOF (368.33 KB) |
|    |   |          |               |                         |

| 49 | Banque Internationale à<br>Luxembourg (Suisse) SA                           | 11/12/15 | Press Release | NPA and SOF (400.06 KB)                                 |
|----|---|----------|---------------|---|
| 50 | Zuger Kantonalbank  | 11/12/15 | Press Release | NPA and SOF (382.13 KB)                                 |
| 51 | Standard Chartered Bank<br>(Switzerland) SA                                 | 11/13/15 | Press Release | NPA and SOF (472.58 KB)                                 |
| 52 | Maerki Baumann & Co. AG   | 11/17/15 | Press Release | NPA and SOF (460.31 KB)                                 |
| 53 | BNP Paribas (Suisse) SA   | 11/19/15 | Press Release | NPA and SOF (497.99 KB)                                 |
| 54 | KBL (Switzerland) Ltd.  | 11/19/15 | Press Release | NPA and SOF (469.25 KB)                                 |
| 55 | Bank CIC  | 11/19/15 | Press Release | NPA and SOF (388.06 KB)                                 |
| 56 | Privatbank IHAG Zürich AG   | 11/24/15 | Press Release | NPA and SOF (464.83 KB)                                 |
| 57 | Deutsche Bank (Suisse) SA   | 11/24/15 | Press Release | NPA and SOF (431.79 KB)                                 |
| 58 | EFG Bank European Financial<br>Group SA, Geneva, and EFG<br>Bank AG         | 12/3/15  | Press Release | NPA and SOF (588.89 KB)                                 |
| 59 | Aargauische Kantonalbank  | 12/8/15  | Press Release | NPA and SOF (468.96 KB)                                 |
| 60 | Cornèr Banca SA   | 12/10/15 | Press Release | NPA and SOF (446.77 KB)                                 |
| 61 | Bank Coop AG  | 12/10/15 | Press Release | NPA and SOF (404.48 KB)                                 |
| 62 | Crédit Agricole (Suisse) SA   | 12/15/15 | Press Release | NPA and SOF (454.09 KB)                                 |
| 63 | Dreyfus Sons & Co Ltd,<br>Banquiers   | 12/15/15 | Press Release | NPA and SOF (512.32 KB)                                 |
| 64 | Baumann & Cie, Banquiers  | 12/15/15 | Press Release | NPA and SOF (453.32 KB)                                 |
| 65 | Bordier & Cie Switzerland   | 12/17/15 | Press Release | NPA and SOF (394.78 KB)                                 |
| 66 | PBZ Verwaltungs AG  | 12/17/15 | Press Release | NPA and SOF (582.22 KB)                                 |
| 67 | PostFinance AG  | 12/17/15 | Press Release | NPA and SOF (385.3 KB)                                  |
| 68 | Edmond de Rothschild (Suisse)<br>SA and Edmond de Rothschild<br>(Lugano) SA | 12/18/15 | Press Release | NPA and SOF (480.3 KB)                                  |
| 69 | Bank J. Safra Sarasin AG  | 12/23/15 | Press Release | NPA and SOF (447.66 KB)                                 |
| 70 | Coutts & Co Ltd   | 12/23/15 | Press Release | NPA and SOF (460.87 KB)                                 |
| 71 | Gonet & Cie   | 12/23/15 | Press Release | NPA and SOF (372.35 KB)                                 |
| 72 | Banque Cantonal du Valais   | 12/23/15 | Press Release | NPA and SOF (481.25 KB)                                 |
| 73 | Banque Cantonale Vaudoise   | 12/23/15 | Press Release | NPA and SOF (392.63 KB)                                 |
| 74 | Bank Lombard Odier & Co Ltd   | 12/31/15 | Press Release | NPA and SOF   |
| 75 | DZ Privatbank (Schweiz) AG  | 12/31/15 | Press Release | NPA and SOF   |
| 76 | Union Bancaire Privée, UBP SA   | 1/6/16   | Press Release | NPA and SOF (495.2 KB)                                  |
| 77 | Leodan Privatbank AG  | 1/20/16  | Press Release | NPA and SOF (496.86 KB)                                 |
| 78 | HSZH Verwaltungs AG   | 1/27/16  | Press Release | <u>NPA and SOF</u> (756.21 KB)                          |
| 79 | NPB Neue Privat Bank  | 7/18/18  | Press Release | NPB Executed<br>Signed Resolution<br>Statement of Facts |
| 80 | Mirelis Holding   | 7/24/18  | Press Release | NPA and SOF   |
| 81 | Lombard Odier   | 7/31/18  | Press Release | NPA Addendum 32   |





## <u>Securities and</u> <u>Commodity</u> <u>Exchange Act</u>

Whistleblowers can file anonymous and confidential claims.

Eligibility does not depend on U.S. citizenship

Whistleblowers who provide original information that leads to a successful enforcement action entitled to a mandatory reward of between 10-30% of the collected proceeds.

Auditors and Compliance Officials can Qualify for Rewards under 3 conditions: (1) 120 days after first report; (2) coverup or retaliation; (3) immediate disclosure needed to prevent major fraud harming investors



# Confidential and Anonymous Submissions



False Claims Act Complaint filed under "seal" and only served on the government, not the defendant. This permits the government to investigate the case without the company knowing who the whistleblower is, or what information the whistleblower has disclosed. Once DOJ investigation is concluded the case is usually made public, and the whistleblower loses confidential status



#### Dodd-Frank Act/Foreign Corrupt Practices Act/IRS The Dodd-Frank Act (covering cases filed under the Securities Exchange Act, Commodity Exchange Act and Foreign Corrupt Practices Act permit anonymous filings and have other provisions providing for strict confidentiality, even if an award is paid. The IRS whistleblower law does not provide for anonymous submissions, but has very strict confidentiality rules which in practice provide extremely strong protections. Under all of these laws government investigators should ensure that information that could identify the whistleblower is not shared with the defendant/company under

investigation.



# **Financial Incentives**



Reward employees based on quality of information and success of prosecutions Employees are incentivized to report frauds when there is strong evidence.

Compensation is based on the quality of information, not on how much suffering an employee experiences as a result of retaliation.

All rewards are paid as a percentage of the successful enforcement action triggered by the whistleblower.



#### **Proactive Protection**

A reward-based whistleblower program permits an employee to take proactive steps to avoid retaliation. It is the only program that realistically permits confidential reporting and careful prescreening of whistleblower disclosures.

Because a reward can only be paid if there is a successful enforcement action, whistleblowers are incentivized to report strong cases of major frauds.



# University of Chicago Booth School of Business

A critical study on fraud detection came out of the University of Chicago's Booth School of Business.

Their goal was to "identify the most effective mechanism for detecting corporate fraud." A strong monetary incentive to blow the whistle does motivate people with information to come forward.

Monetary incentives seem to work well, without the negative side effects often attributed to them.

Employees clearly have the best access to information.

Alexander Dyke, et al., University of Chicago Booth
School of Business

Updated with new information on rewards, wildlife trafficking, and Wall Street whistleblowing

# THE NEW Whistleblower's HANDBOOK

A Step-by-Step Guide to Doing What's Right and Protecting Yourself



"You may want to add this book to your... wish list. Just don't let your boss catch you reading it."

-Wall Street Journal

Links to the legal authorities including statutes, regulations, and cases relied upon in <u>The Handbook</u> can be found <u>online</u>, including:

- New Legal Tools: <u>Rule 1</u>
- False Claims Act / Qui Tam: <u>Rule 6</u>
- Tax Whistleblowers: <u>Rule 7</u>
- SEC/CFTC rewards: <u>Rule 8</u>
- Foreign Corrupt Practices Act: <u>Rule 9</u>
- Reward Rules for Auditors: <u>Rule 19</u>
- Non-Disclosure Agreements: <u>Rule 28</u>
- International Whistleblowing: International Toolkit



#### Stephen M. Kohn Founding Director, National Whistleblower Center Partner, <u>Kohn, Kohn & Colapinto, LLP</u>

<u>Stephen M. Kohn</u>, a partner in the law firm of <u>Kohn, Kohn & Colapinto</u> and the Chairman of the Board of Directors of the <u>National Whistleblower Center</u>, has represented whistleblowers since 1984, successfully setting numerous precedents that have helped define modern whistleblower law. He currently represents whistleblowers at major international financial institutions, including the <u>Danske Bank manager</u> who reported a massive multi-billion dollar money laundering scheme. He obtained the <u>largest reward ever paid</u> to an individual whistleblower (\$104 million for exposing illegal offshore bank accounts) and is widely recognized as the leading U.S. authority on whistleblower laws. Mr. Kohn is the most published author on whistleblower law, including <u>The New</u> <u>Whistleblower's Handbook: A Step-by-Step Guide to Doing What's Right and Protecting Yourself</u>.

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#### Connect with the NWC



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National Whistleblower Center

www.whistleblowersblog.org | www.whistleblowers.org



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# Read the Original Sources

#### **Mandatory Reward Laws**

- False Claims Act | <u>31 U.S.C. § 3729-3732</u>
- Internal Revenue Code | <u>26 U.S.C. § 7623</u>
- Securities Exchange Act | <u>15 U.S.C. § 78u-6</u>
- Commodity Exchange Act | <u>7 U.S.C. § 26</u>
- Foreign Corrupt Practices Act | <u>15 U.S.C. § 78m</u>

#### **Discretionary Reward Laws**

- Act to Prevent Pollution from Ships | <u>33 U.S.C. § 1908(a)</u>
- Lacey Act | <u>16 U.S.C. § 3375(d)</u>
- Endangered Species Act | <u>15 U.S.C. § 78u-6</u>

#### **Statements from Officials**

- Alexander Dyck, et al., "<u>Who Blows the Whistle on Corporate Fraud</u>?" The University of Chicago Booth School of Business Working Paper No. 08-22 (2009).
- Bill Baer Remarks at <u>American Bar Association's 11th National Institute</u> on the Civil False Claims Act and Qui Tam Enforcement (2016)
- Chad A. Readler, Department of Justice, Civil Division, in press release titled, "Justice Department Recovers Over \$3.7 Billion From False Claims Act Cases in <u>Fiscal Year 2017</u>" (December 2017).
- Charles Grassley, Chairman of Senate Judiciary Committee, speech given on National Whistleblower Day (July 30, 2018) --- Watch the <u>Video</u> --- Read the <u>Speech</u>
- Christopher Ehrman, Director of the CFTC's Whistleblower Office, <u>Press Release</u> "CFTC Announces Multiple Whistleblower Awards Totaling More than \$45 Million"
- Eric Holder, U.S. Department of Justice, <u>remarks at the 25th anniversary of the</u> <u>False Claims Act</u> (January 31, 2012).

#### Statements from Officials, cont.

- John A. Koskinen, Commissioner of the IRS, <u>Remarks</u> before the U.S. Council for International Business-OECD International Tax Conference
- Kevin M. O'Neill, Deputy Secretary, Securities and Exchange Commission, Order Determining Whistleblower Award Claim
- Mary Jo White, Securities and Exchange Commission, <u>Remarks at the Securities</u> <u>Enforcement Forum</u>, Washington DC (October 2013)
- Stuart Delery <u>Remarks</u> at American Bar Association's 10th National Institute on the Civil False Claims Act and Qui Tam Enforcement (2014) and U.S. Department of Justice, <u>remarks at American Bar Association's 10th National Institute</u> on the Civil False Claims Act and Qui Tam Enforcement (June 5, 2014).
- SEC Press Release (<u>Petrobras</u>): <u>https://www.kkc.com/wp-</u> content/uploads/2019/11/SEC.gov-\_-Petrobras-Reaches-Settlement-With-SEC-for-<u>Misleading-Investors.pdf</u>
- Jane Norberg, Chief of the Office of the Whistleblower, Securities and Exchange Commission, <u>Press Release</u> on award to overseas whistleblower

#### **Reports and other Laws**

- Alexander Dyck, et al., "<u>Who Blows the Whistle on Corporate</u> <u>Fraud</u>?" The University of Chicago Booth School of Business Working Paper No. 08-22 (2009).
- Federal Obstruction of Justice, <u>18 U.S.C. §1513</u>
- SEC Enforcement Action on NDAs, <u>In re KBR</u>.
- Report Published by the National Whistleblower Center: <u>Foreign Corrupt Practices Act: How the Whistleblower Reward</u> <u>Provisions Have Worked</u>

#### International Cases under the Foreign Corrupt Practices Act Published by the SEC

- Petroleo Brasileiro
- Quad/Graphics
- Telefonica Brasil
- Fresenius Medical

- <u>Sanofi</u> <u>Biomet</u>
- <u>Credit Suisse</u>
- <u>Telia</u>
- <u>SQM</u>

#### International Cases under the Commodity Exchange Act Published by the CFTC

- <u>Société General</u>
- <u>Commerzank AG</u>
- <u>Statoil ASA</u>
- JSC VTB Banks
- Weidong Ge