
Supreme Court of the United States


No. 97-889

 Reporter

CEASAR WRIGHT, PETITIONER v. UNIVERSAL MARITIME SERVICE CORPORATION ET AL.

Subsequent History: [****1] As Amended October 21, 1999.

Prior History: ON WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE FOURTH CIRCUIT.

Disposition: 121 F.3d 702, vacated and remanded.

Core Terms

arbitration, grievance, stevedoring, waived, unmistakable, contractual, disability

Case Summary

Procedural Posture

Petitioner employee filed a writ of certiorari for review of the decision of the U.S. Court of Appeals for the Fourth Circuit, which in an action against respondents, stevedoring companies and the union, for violations of the Americans with Disabilities Act of 1990 (ADA), 42 U.S.C.S. § 12101 et seq., affirmed a finding that the employee had failed to pursue the grievance procedure provided by the collective-bargaining agreement.

Overview

In an action against the stevedoring companies and the union for violations of the ADA, § 12101 et seq., the employee sought review of the decision of the lower court that affirmed a finding that the employee had failed to pursue the grievance procedure provided by the collective-bargaining agreement (CBA). The Court granted certiorari and vacated the judgment. The Court found that the employee’s statutory claim was not subject to a presumption of arbitrability. A union waiver of employee rights to a federal judicial forum for employment discrimination claims had to be clear and unmistakable, so that absent a clear waiver, it was not "appropriate," within the meaning of the provision of the ADA, to find an agreement to arbitrate. The Court held that the CBA did not contain a clear and unmistakable waiver of the covered employee’s rights to a judicial forum for federal claims of employment discrimination. A general arbitration clause in a CBA did not require the employee to use the arbitration procedure for an alleged violation of ADA.

Outcome
The judgment of the lower court was vacated, and the case was remanded for further proceedings.

**LexisNexis® Headnotes**

Business & Corporate Compliance > ... > Contracts
Law > Contract Conditions & Provisions > Arbitration Clauses

Labor & Employment Law > Collective Bargaining & Labor Relations > Labor Arbitration > Enforcement

**HN1**

**Contract Conditions & Provisions, Arbitration Clauses**

In collective bargaining agreements there is a presumption of arbitrability in the sense that an order to arbitrate the particular grievance should not be denied unless it may be said with positive assurance that the arbitration clause is not susceptible of an interpretation that covers the asserted dispute.

Labor & Employment Law > Collective Bargaining & Labor Relations > Labor Arbitration > Arbitration Coverage Limits

Labor & Employment Law > Collective Bargaining & Labor Relations > Interpretation of Agreements

**HN2**

**Labor Arbitration, Arbitration Coverage Limits**

The right to a federal judicial forum is of sufficient importance to be protected against less-than-explicit union waiver in a collective-bargaining agreement.

Business & Corporate Compliance > ... > Contracts
Law > Contract Conditions & Provisions > Arbitration Clauses

Labor & Employment Law > Collective Bargaining & Labor Relations > Labor Arbitration > Arbitration Coverage Limits

Labor & Employment Law > Discrimination > Age Discrimination > Waivers Under ADEA

**HN3**

**Contract Conditions & Provisions, Arbitration Clauses**

The presumption of arbitrability, however, does not extend beyond the reach of the principal rationale that justifies it, which is that arbitrators are in a better position than courts to interpret the terms of a collective-bargaining agreement. This rationale finds support in the very text of the Labor Management Relations Act, 1947, 61 Stat. 156, **29 U.S.C.S. § 173(d)**, which announces that final adjustment by a method agreed upon by the parties is declared to be the desirable method for settlement of grievance disputes arising over the application or interpretation of an existing collective bargaining agreement.

Governments > Legislation > Statutory Remedies & Rights

Labor & Employment Law > Collective Bargaining & Labor Relations > Labor Arbitration > Arbitration Coverage Limits

**HN4**

**Legislation, Statutory Remedies & Rights**

A union can waive its officers’ statutory right under § 8(a)(3) of the National Labor Relations Act, **29 U.S.C.S. § 158(a)(3)**, to be free of antiunion discrimination, but the court held that such a waiver must be clear and unmistakable. The court will not infer from a general contractual provision that the parties intended to waive a statutorily protected right unless the undertaking is explicitly stated. More succinctly, the waiver must be clear and unmistakable.

Labor & Employment Law > Collective Bargaining & Labor Relations > Labor Arbitration > Arbitration Coverage Limits

Labor & Employment Law > Discrimination > Age Discrimination > Waivers Under ADEA

**HN5**

**Contracts Law, Contract Interpretation**

The right to a federal judicial forum is of sufficient importance to be protected against less-than-explicit union waiver in a collective-bargaining agreement.

Contracts Law > Contract Interpretation > General Overview

Labor & Employment Law > Collective Bargaining & Labor Relations > Enforcement of Bargaining Agreements

Labor & Employment Law > Collective Bargaining & Labor Relations > Interpretation of Agreements
An agreement should be interpreted in such fashion as to preserve, rather than destroy, its validity (ut res magis valeat quam pereat).

The Supreme Court's conclusion that a union waiver of employee rights to a federal judicial forum for employment discrimination claims must be clear and unmistakable means that, absent a clear waiver, it is not “appropriate,” within the meaning of the provision of the Americans with Disabilities Act of 1990 (ADA), 42 U.S.C.S. § 12101 et seq., to find an agreement to arbitrate.

(c) In order for a union to waive employees' rights to a federal judicial forum for statutory antidiscrimination claims, the agreement to arbitrate such claims must be clear and unmistakable. Cf., e.g., Metropolitan Edison Co. v. NLRB, 460 U.S. 693, 708, 75 L. Ed. 2d 387, 103 S. Ct. 1467. The CBA's arbitration clause is very general, providing only for arbitration of "matters under dispute," and the remainder of the contract contains no explicit incorporation of statutory antidiscrimination requirements. For similar reasons, there is no clear and unmistakable waiver in the Longshore Seniority Plan. This Court does not reach the question whether such a waiver would be enforceable. Pp. 9-11.
**Counsel:** Ray P. McClain argued the cause for petitioner.

Barbara D. Underwood argued the cause for the United States, as amicus curiae, by special leave of court.

Charles A. Edwards argued the cause for respondents.

**Judges:** SCALIA, J., delivered the opinion for a unanimous Court.

**Opinion by:** SCALIA

**Opinion**

JUSTICE SCALIA delivered the opinion of the Court.

This case presents the question whether a general arbitration clause in a collective-bargaining agreement (CBA) requires an employee to use the arbitration procedure for an alleged violation of the Americans with Disabilities Act of 1990 (ADA), 104 Stat. 327, 42 U.S.C. § 12101 et seq.

"The Union agrees that this Agreement is intended to cover all matters affecting wages, hours, and other terms and conditions of employment and that during the term of this Agreement the Employers will not be required to negotiate on any further matters affecting these or other subjects not specifically set forth in this Agreement. Anything not contained in this Agreement shall not be construed as being part of this Agreement. All past port practices being observed may be reduced to writing in each port." Id. at 45a-46a.

Finally, Clause 17 of the CBA states: "It is the intention and purpose of all parties hereto that no provision or part of this Agreement shall be violative of any Federal or State Law." Id. at 47a.

Wright was also subject to the Longshore Seniority Plan, which contained its own grievance provision, reading as follows: "Any dispute concerning or arising out of the terms and/or conditions of this Agreement, or dispute involving the interpretation or application of this Agreement, or dispute arising out of any rule adopted for its implementation, shall be referred to the Seniority Board." Id. at 48a. The Seniority Board is equally divided between labor and management representatives. If the board reaches agreement by majority vote, then that determination is final and binding. If the board cannot resolve the dispute, then the Union and the SCSA each choose a person, and this "Committee of two" makes a final determination.

On February 18, 1992, while Wright was working for respondent Stevens Shipping and Terminal Company (Stevens), he injured his right heel and his back. He sought compensation from Stevens for permanent disability under the Longshore and Harbor Workers' Compensation Act, 44 Stat. 1424, as amended, 33 U.S.C. § 901 et seq., and ultimately settled the claim for $250,000 and $10,000 in attorney's fees. Wright was also awarded Social Security disability benefits.
In January 1995 Wright returned to the Union hiring hall and asked to be referred for work. (At some point he obtained a written note from his doctor approving such activity.) Between January 2 and January 11, Wright worked for four stevedoring companies, none of which complained about his performance. When, however, the stevedoring companies realized that Wright had previously settled a claim for permanent disability, they informed the Union that they would not accept Wright for employment, because a person certified as permanently disabled (which they regarded Wright to be) is not qualified to perform longshore work under the CBA. The Union responded that the employers had misconstrued the CBA, suggested that the ADA entitled Wright to return to work if he could perform his duties, and asserted that refusing Wright employment would constitute a "lock-out" in violation of the CBA.

When Wright found out that the stevedoring companies would no longer accept him for employment, he contacted the Union to ask how he could get back to work. Wright claims that instead of suggesting the filing of a grievance, the Union told him to obtain counsel and file a claim under the ADA. Wright hired an attorney and eventually filed charges of discrimination with the Equal Employment Opportunity Commission (EEOC) and the South Carolina State Human Affairs Commission, alleging that the stevedoring companies had violated the ADA by refusing him work. In October 1995, Wright received a right-to-sue letter from the EEOC.

In January 1996, Wright filed a complaint against the SCSA and six individual stevedoring companies in the United States District Court for the District of South Carolina. Respondents' answer asserted various affirmative defenses, including Wright's failure to exhaust his remedies under the CBA and the Seniority Plan. After discovery, respondents moved for summary judgment and Wright moved for partial summary judgment with respect to some of respondents' defenses. A Magistrate Judge recommended that the District Court dismiss the case without prejudice because Wright had failed to pursue the grievance procedure provided by the CBA. The District Court adopted the report and recommendation and subsequently rejected Wright's motion for reconsideration.

In this case, the Fourth Circuit concluded that the general arbitration provision in the CBA governing Wright's employment was sufficiently broad to encompass a statutory claim arising under the ADA, and that such a provision was enforceable. The latter conclusion brings into question two lines of our case law. The first is represented by Alexander v. Gardner-Denver Co., 415 U.S. 36, 94 S. Ct. 1011 (1974), which held that an employee does not forfeit his right to a judicial forum for claimed discriminatory discharge in violation of Title VII of the Civil Rights Act of 1964, 78 Stat. 253, as amended, 42 U.S.C. § 2000 (***75) et seq., if "he first pursues his grievance to final arbitration under the nondiscrimination clause of a collective-bargaining agreement." 415 U.S. at 49. In rejecting the argument that the doctrine of election of remedies barred the Title VII lawsuit, we reasoned that a grievance is designed to vindicate a "contractual right" under a CBA, while a lawsuit under Title VII asserts "independent statutory ***10 rights accorded by Congress." Id., at 49-50. The statutory cause of action was not waived by the union's agreement to the arbitration provision of the CBA, since "there can be no prospective waiver of an employee's rights under Title VII." Id., at 51.

enforceable pursuant to the FAA." 500 U.S. at 26 (citing
(1989); Shearson/American Express Inc. v. McMahon, 482 U.S. 220, 96 L. Ed. 2d 185, 107 S. Ct. 2332 (1987);
Mitsubishi Motors Corp. v. Soler Chrysler-Plymouth, Inc., 473 U.S. 614, 87 L. Ed. 2d 444, 105 S. Ct. 3346
(1985)).

There is obviously some tension between these two
lines of cases. Whereas Gardner-Denver stated that "an
employee's [*77] rights under Title VII are not
susceptible of prospective waiver," 415 U.S. at 51-52,
Gilmer held that the right to a federal judicial forum for
an ADEA claim could be waived. Petitioner and the
United States as amicus would have us reconcile the
lines of authority by maintaining that federal forum rights
cannot be waived in union-negotiated CBAs even if they
can be waived in individually executed contracts -- a
distinction that assuredly finds support in the text of
Gilmer, see 500 U.S. at 26, 35. Respondents and their
amicis, on the other hand, contend that the real
difference between Gardner-Denver and Gilmer is the
radical change, over two decades, in the Court's
receptivity to arbitration, leading Gilmer to affirm
[*12] that "questions of arbitrability must be
addressed with a healthy regard for the federal policy
favoring arbitration," 500 U.S. at 26 (internal quotation
marks and citation omitted); Gilmer, they argue, has
sufficiently undermined Gardner-Denver that a union
can waive employees' rights to a judicial forum. Although,
as will appear, we find Gardner-Denver and Gilmer
relevant for various purposes to the case before us, we
find it unnecessary to resolve the question of the
validity of a union-negotiated waiver, since it is apparent
to us, on the facts and arguments presented here, that
no such waiver has occurred.

III

In asserting the existence of an agreement to arbitrate
the ADA claim, respondents rely upon the presumption
of arbitrability this Court has found in § 301 of the Labor
Management Relations Act, 1947 (LMRA), 61 Stat. 156,
29 U.S.C. § 185. 1 See generally Steelworkers v.
AT&T Technologies, Inc. v. Communications Workers, 475
U.S. 643, 650, 89 L. Ed. 2d 1403, 80 S. Ct. 1343 (1960).

1 We have also discerned a presumption of arbitrability under
the FAA, 9 U.S.C. § 1 et seq. See Mitsubishi Motors Corp. v.
Soler Chrysler-Plymouth, Inc., 473 U.S. 614, 626, 87 L. Ed. 2d
444, 105 S. Ct. 3346 (1985). Petitioner argued that the FAA
does not apply to this case, see Brief for Petitioner 43-44, and
asserted that respondents "have not argued at any stage of
this case that the F.A.A. applies," id., at 43. Respondents did

not dispute the latter assertion, nor did they argue the
applicability of the FAA before us; rather, they contended that
it makes no difference whether the FAA applies, since the FAA
presumption and the LMRA presumption are the same, see
Brief for Respondents 12; Tr. of Oral Arg. 42-43. Finally, the
Fourth Circuit, while it cited an FAA case, see Austin v.
Owens-Brockway Glass Container, Inc., 78 F.3d 875, 879
(CA4), cert. denied, 519 U.S. 980, 136 L. Ed. 2d 330, 117 S.
Ct. 432 (1996). In these circumstances, we decline to consider
the applicability of the FAA to the present case.

[*79] That presumption, however, does not extend
beyond the reach of the principal rationale that
justifies it, which is that arbitrators are in a better
position than courts to interpret the terms of a CBA. See
AT&T Technologies, 475 U.S. at 650, [*396] Warrior
& Gulf, 363 U.S. at 581-582. This rationale finds support
in the very text of the LMRA, which announces that
"final adjustment by a method agreed upon by the
parties is declared to be the desirable method for
settlement of grievance disputes arising over the
application or interpretation of an existing collective
bargaining agreement." 29 U.S.C. § 173(d) (emphasis
added). The dispute in the present case, however,
ultimately concerns not the application or [*79]
interpretation of any CBA, but the meaning of a federal
statute. The cause of action Wright asserts arises not
out of contract, but out of the ADA, and is distinct from
any right conferred by the collective-bargaining
agreement. See Gilmer, 500 U.S. at 34; Barrentine, 450
U.S. at 737; Gardner-Denver, supra, 415 U.S. at 49-50.
To be sure, respondents argue that Wright is not
qualified for his position as the CBA requires, but even if
that were true he would [*15] still prevail if the

[****13] In collective bargaining agreements, we have said, "there is a presumption of arbitrability [*13] in the sense that 'an order to arbitrate the particular grievance should not be denied unless it may be said with positive assurance that the arbitration clause is not susceptible of an interpretation that covers the asserted dispute.'" AT&T
Technologies, Inc. v. Communications Workers, 475
U.S. 643, 650, 89 L. Ed. 2d 1408, 80 S. Ct. 1345 (1986)
(quoting Warrior & Gulf, 363 U.S. at 582-583).

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To be sure, respondents argue that Wright is not
qualified for his position as the CBA requires, but even if
that were true he would [*15] still prevail if the
Although that is not a substantive right, see judicial forum for claims of employment discrimination. We think the same standard applicable to a union-negotiated waiver of employees' statutory right to a contractual provision that the parties intended to waive a clear and unmistakable "We will not infer from a general presumption of arbitrability; we think any CBA requirement to arbitrate it must be particularly clear. In Metropolitan Edison Co. v. NLRB, 460 U.S. 693, 75 L. Ed. 2d 387, 103 S. Ct. 1467 (1983), we stated that union could waive its officers' statutory right under § 8(a)(3) of the National Labor Relations Act, 29 U.S.C. § 158(a)(3), to be free of antiunion discrimination, but we held that such a waiver must be clear and unmistakable. "We will not infer from a general contractual provision that the parties intended to waive a statutorily protected right unless the undertaking is 'explicitly stated.' More succinctly, the waiver must be clear and unmistakable." 460 U.S. at 708; see also Livadas v. Bradshaw, 512 U.S. 107, 125, 129 L. Ed. 2d 93, 114 S. Ct. 2068 (1994) (dictum); Lingle v. Norge Div. of Magic Chef, Inc., 486 U.S. 399, 409, n. 9, 100 L. Ed. 2d 410, 108 S. Ct. 1877 (1988) (dictum); cf. Mastro Plastics Corp. v. NLRB, 350 U.S. 270, 283, 100 L. Ed. 309, 76 S. Ct. 349 (1956).

We think the same standard applicable to a union-negotiated waiver of employees' statutory right to a judicial forum for claims of employment discrimination. Although that is not a substantive right, see refusal to hire to violated the ADA.

Not is the statutory (as opposed to contractual) focus of the claim altered by the fact that Clause 17 of the CBA recites it to be "the intention and purpose of all parties hereto that no provision or part of this Agreement shall be violative of any Federal or State Law." App. 47a. As we discuss below in Part IV, this does not incorporate the ADA by reference. Even if it did so, however -- thereby creating a contractual right that is coextensive with the federal statutory right -- the ultimate question for the arbitrator would be not what the parties have agreed to, but what federal law requires; and that is not a question which should be presumed to be included within the arbitration requirement. Application of that principle is unaffected by the fact that the CBA in this case, unlike the one in Gardner-Denver, does not expressly limit the arbitrator to interpreting and applying the contract. The presumption only extends that far, whether or not the text of the agreement is similarly limited. It may well be that ordinary textual analysis of a CBA will show that matters which go beyond the interpretation and application of contract terms are subject to arbitration; but they will not be presumed to be so.

IV

Not only is petitioner's statutory claim not subject to a presumption of arbitrability; we think any CBA requirement to arbitrate it must be particularly clear. In Metropolitan Edison Co. v. NLRB, 460 U.S. 693, 75 L. Ed. 2d 387, 103 S. Ct. 1467 (1983), we stated that union could waive its officers' statutory right under § 8(a)(3) of the National Labor Relations Act, 29 U.S.C. § 158(a)(3), to be free of antiunion discrimination, but we held that such a waiver must be clear and unmistakable. "We will not infer from a general contractual provision that the parties intended to waive a statutorily protected right unless the undertaking is 'explicitly stated.' More succinctly, the waiver must be clear and unmistakable." 460 U.S. at 708; see also Livadas v. Bradshaw, 512 U.S. 107, 125, 129 L. Ed. 2d 93, 114 S. Ct. 2068 (1994) (dictum); Lingle v. Norge Div. of Magic Chef, Inc., 486 U.S. 399, 409, n. 9, 100 L. Ed. 2d 410, 108 S. Ct. 1877 (1988) (dictum); cf. Mastro Plastics Corp. v. NLRB, 350 U.S. 270, 283, 100 L. Ed. 309, 76 S. Ct. 349 (1956).

We think the same standard applicable to a union-negotiated waiver of employees' statutory right to a judicial forum for claims of employment discrimination. Although that is not a substantive right, see Gilmer, 500 U.S. at 26, and whether or not Gardner-Denver's seemingly absolute prohibition of union waiver of employees' federal forum rights survives Gilmer, Gardner-Denver at least stands for the proposition that the right to a federal judicial forum is of sufficient importance to be protected against less-than-explicit union waiver in a CBA. The CBA in this case does not meet that standard. Its arbitration clause is very general, providing for arbitration of "matters under dispute," App. 43a -- which could be understood to mean matters in dispute under the contract. And the remainder of the contract contains no explicit incorporation of statutory antidiscrimination requirements. (Indeed, it does not even contain, as did the CBAs in Austin and Gardner-Denver, its own specific antidiscrimination provision.) The Fourth Circuit relied upon the fact that the equivalently broad arbitration clause in Gilmer -- applying to "any dispute, claim or controversy" -- was held to embrace federal statutory claims. But Gilmer involved an individual's waiver of his own rights, rather than a union's waiver of the rights of represented employees -- and hence the "clear and unmistakable" standard was not applicable.

Respondents rely upon Clause 15(F) of the CBA, which states that "this Agreement is intended to cover all matters affecting wages, hours, and other terms and conditions of employment." App. 45a-46a. But even if this could, in isolation, be considered a clear and unmistakable incorporation of employment-discrimination laws (which is doubtful), it is surely deprived of that effect by the provision, later in the same paragraph, that "anything not contained in this Agreement shall not be construed as being part of this Agreement." Id. at 46a. Respondents also rely upon Clause 17 of the CBA, which states that "it is the intention and purpose of all parties hereto that no provision or part of this Agreement shall be violative of any Federal or State Law." Id. at 47a. They argue that this requires the arbitrator to "apply legal definitions derived from the ADA" in determining whether Wright is "qualified" for employment within the meaning of the CBA. Brief for Respondents 39. Perhaps so, but that is not the same as making compliance with the ADA a contractual commitment that would be subject to the arbitration clause. This becomes crystal clear when one contrasts Clause 17 with the provision of the CBA which states that "the requirements of the Occupations [sic] Safety and Health Administration shall be binding on both Parties." App. 46a. (Under respondents' interpretation of Clause 17, this OSHA provision would be superfluous.) Clause 17 seems to us
nothing more than a recitation of the canon of construction which would in any event have been applied to the CBA -- that an agreement should be interpreted in such fashion as to preserve, rather than destroy, its validity (ut res magis valeat quam pereat).

Finally, we do not find a clear and unmistakable waiver in the Longshore Seniority Plan. Like the CBA itself, the Plan contains no antidiscrimination provision; and it specifically [*82] limits its grievance procedure to disputes related to the agreement. 2

[****20] * * *

We hold that the collective-bargaining agreement in this case does not contain a clear and unmistakable waiver of the covered employees' rights to a judicial forum for federal claims of employment discrimination. We do not reach the question whether such a waiver would be enforceable. The judgment of the Fourth Circuit is vacated, and the case is remanded for further proceedings consistent with this opinion.

It is so ordered.

End of Document

2 Respondents and some of their amici rely upon the provision in the ADA which states that "where appropriate and to the extent authorized by law, the use of alternative means of dispute resolution, including . . . arbitration, is encouraged to resolve disputes arising under this chapter." 42 U.S.C. § 12212 They rely upon it principally in connection with the question whether, under Gilmer v. Interstate/Johnson Lane Corp., 500 U.S. 20, 114 L. Ed. 2d 26, 111 S. Ct. 1647 (1991), a predispute agreement in a CBA to arbitrate employment-discrimination claims is enforceable -- a question we do not reach. HN5 Our conclusion that a union waiver of employee rights to a federal judicial forum for employment discrimination claims must be clear and unmistakable means that, absent a clear waiver, it is not "appropriate," within the meaning of this provision of the ADA, to find an agreement to arbitrate. We take no position, however, on the effect of this provision in cases where a CBA clearly encompasses employment discrimination claims, or in areas outside collective bargaining.